

Message Text

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S E C R E T SECTION 1 OF 2 ANKARA 2908

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TAGS: MARR, TU

SUBJECT: IA NEGOTIATIONS MEETING APRIL 12, 1974: COMMUNICATIONS
AND ELECTRONICS

REF: ANKARA 2639

SUMMARY: AT IA NEGOTIATIONS MEETING APRIL 12, 1974, TURKS HANDED
U.S. A WORKING PAPER SETTING FORTH THEIR CONCEPT OF "JOINT
OPERATIONS AND USE" AS APPLIED TO COMMUNICATIONS AND ELCTRONICS
IA (C&E). U.S. AGREED TO USE THIS PAPER AS WORKING DOCUMENT
TO CLARIFY TURKISH POSITION WITHOUT PREJUDICE U.S. POSITION ON
THAT CONCEPT. (TEXT FOLLOWS BELOW.) WE HANDED TURKS OUR
COUNTER PROPOSALS FOR ARTICLE 5 AND 9 C&E. (TEXTS FOLLOW BELOW.)
TURKS AGREED TO CONSIDER THEM AND RESPOND BY NEXT IA MEETING.
TURKS APPEAR TO BE RELAXING PRESSURE FOR JOINT OPERATIONS AND
USE OF C&E FACILITIES. END SUMMARY.

1. AT IA MEETING APRIL 12, 1974, TURKISH CHAIRMAN (ASST.

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DIRGEN. INT'L SECURITY AFFAIRS ASULA) HANDED U.S. PIECE OF PAPER

OUTLINING TURKISH CONCEPT ON "JOINT OPERATIONS AND USE" AS APPLIED TO C&E. U.S. CHAIRMAN (MSA COUNSELOR BOEHM) AGREED TO ACCEPT PAPER AS WORKING DOCUMENT TO CLARIFY TURKISH POSITION WITHOUT PREJUDICE U.S. POSITION ON CONCEPT JOINT OPERATIONS AND USE. QUOTE PRELIMINARY VIEWS OF THE TURKISH DELEGATION AS TO WHAT IS CONCEIVED OF THE PRINCIPLE OF "JOINT USE AND OPERATION" OF COMMUNICATIONS-ELECTRONICS INSTALLATIONS FACILITIES.

1. TO PROVIDE FOR JOINT MANNING POSITIONS.
2. TO PROVIDE TRAINING POSSIBILITIES FOR TURKISH PERSONNEL TO BE ASSIGNED TO THE JOINT MANNING POSITIONS.
3. TO PROVIDE LODGING AND BOARDING OF TURKISH TRAINEES ASSIGNED TO THE INSTALLATIONS ESTABLISHED AT REMOTE SITES ALONGS WITH OTHER AVAILABLE LOCAL FACILITIES.
4. TO SECURE ALLOCATION OF 14 TELEPHONE AND 14 TELETYPE CIRCUITS FOR THE TURKISH ARMED FORCES FROM THE FORWARD-SCATTER COMMUNICATIONS SYSTEM; TO PROVIDE TERMINAL EQUIPMENT OF THOSE CIRCUITS TOGETHER WITH THEIR MAINTENANCE, REPAIRS AND REQUIRED SPARE PARTS, AND IF NEED BE, MODERNIZATION. WITH A VIEW TO PROVIDE FURTHER TRAINING, THE TURKISH TRAINEES SHOULD ALSO BE ENABLE TO PARTICIPATE IN THE MAINTENANCE AND REPAIR WORK OF THE SYSTEMS.
5. EXCHANGE OF INFORMATION ACQUIRED THROUGH THE INSTALLATIONS AND FACILITIES.
6. TO BENEFIT FROM UTILITIES SUCH AS WATER AND POWER, OF THE COMMUNICATIONS-ELECTRONICS INSTALLATIONS WHEN AND IF SIMILAR TURKISH INSTALLATIONS MAY BE ESTABLISHED AND OPERATED NEAR SUCH SITES. UNQUOTE

2. U.S. OFFERED PRELIMINARY COMMENTS ON EACH OF SIX POINTS IN TURKISH PAPER: A) PROVISION OF JOINT MANNING POSITIONS WAS FAITHFUL TO DCA; B) PROVISION OF POSSIBILITIES FOR TRAINING WAS ALSO A REFLECTION OF DCA; C) LODGING AND BOARDING FOR TRAINEES NOT ACCORDING DCA OR ITS AGREED MINUTES BUT ACCEPTED FOR UNIQUE CASE OF PIRINCLIK CDI, WHERE IN IA, U.S.

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VOLUNTARILY AGREED TO PROVIDE SUPPORT FOR LIMITED NUMBER OF TURKISH TRAINEES IN RECOGNITION OF THE DIFFICULT SITUATION AT THAT INSTALLATION; D) U.S. HAD PROVIDED CERTAIN CIRCUITS TO TURKISH FORCES IN SPIRIT OF COOPERATION, ALTHOUGH NOT REQUIRED TO DO SO BY DCA; EQUIPMENT, MAINTENANCE, REPAIRS AND SPARE PARTS WOULD BE TAKEN UP UNDER DISCUSSION ARTICLE 9; E) SHARING OF COLLECTED INFORMATION WAS CLEARLY EXISTING REQUIREMENT UNDER DCA; F) PROVISION OF UTILITIES TO ADJACENT OR NEARBY TURKISH

INSTALLATIONS AROSE ONLY IN FEW CASES SUCH AS AT SINOP CDI AND SAHIN TEPEZI COMMUNICATIONS SITE AND WAS NOT REQUIRED BY DCA BUT WAS ANOTHER EXPRESSION OF U.S. GOOD WILL.

3. TURKS STATED THAT PRINCIPLES IN THEIR WORKING PAPER WERE MEANT TO BE GENERAL, APPLYING TO ALL IAS, ALTHOUGH PRINCIPALLY TO C&E. ON BOARDING AND LODGING OF TRAINEES, TURKS POINTED OUT THAT MANY U.S. C&E INSTALLATIONS WERE IN REMOTE AREAS WHERE TRAINEES COULD NOT HAVE ACCESS TO TURKISH FACILITIES. TURKEY WOULD NOT EXPECT U.S. TO PROVIDE SUCH SUPPORT AT INSTALLATIONS WHERE NEARBY TURKISH FACILITIES AVAILABLE SUCH AS INCIRLIK, FOR EXAMPLE. U.S. CHAIRMAN SAID USG WOULD BE WILLING TO CONSIDER PROVIDING SUPPORT TO TURKISH TRAINEES AT ISOLATED POSTS WHERE NO TURKISH SUPPORT AVAILABLE, BUT ON A REIMBURSABLE BASIS. TURKS SUGGESTED DEFERRAL OF DISCUSSION OF WHO PAYS FOR TRAINEE SUPPORT UNTIL ACTUAL CASES COME UP. U.S. AGREED TO DEFER DISCUSSION, NOTING THAT TURKISH PAPER DID NOT PREJUDGE QUESTION OF WHO PAYS.

4. ARTICLE 5: U.S. PRESENTED TURKS WITH COUNTER PROPOSAL IN FORM OF REDRAFT OF SECOND SENTENCE AS FOLLOWS: QUOTE THE PURPOSE IS TO ENSURE ADEQUATE U.S. . COMMUNICATIONS IN SUPPORT OF COMMON DEFENSE MEASURES IN TURKEY, INCLUDING NECESSARY LINKS TO OTHER U.S. COMMUNICATIONS NETWORKS, AS DESCRIBED IN ANNEX UNQUOTE U.S. NOTED THAT BOTH PARTIES HAD BEEN IN AGREEMENT ON FIRST SENTENCE SINCE 1971. U.S. REDRAFT OF SECOND SENTENCE TOOK TURKISH PROPOSAL OF PREVIOUS WEEK AND ADDED CLAUSE TO COVER "TO, WITHIN AND FROM" CONCEPT IN DIFFERENT WORDS. THIRD SENTENCE OF TURKISH PROPOSAL COVERING JOINT OPERATIONS AND USE WAS DELETED IN U.S. DRAFT. U.S. PROPOSED COVERING THAT CONCEPT IN ARTICLE 8, BY INSERTING CLAUSE, "WHICH ARE SUBJECT TO THE PRINCIPLE OF JOINT OPERATIONS AND USE IN ACCORDANCE WITH THE AGREEMENT," IN SECOND LINE OF FIRST PARAGRAPH
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AFTER WORDS, "THIS IMPLEMENTING AGREEMENT," U.S. RATIONALE FOR PLACING JOINT OPERATIONS AND USE CLAUSE IN ARTICLE 8 WAS BECAUSE THAT ARTICLE CLEARLY DISTINGUISHED BETWEEN INSTALLATIONS AND OPERATIONS. U.S. PLACEMENT OF JOINT OPERATIONS CLAUSE IN ARTICLE 8 MADE CLEAR THAT JOINT OPERATIONS AND USE APPLIED TO INSTALLATIONS AND NOT OPERATIONS. IF TURKISH WORKING PAPER (PARAS 1 AND 2 ABOVE) COULD BE TAKEN AS A GUIDE, TURKS SHOULD NOT HAVE DIFFICULTY WITH U.S. POSITION SINCE POINTS 1, 2, 3 AND 6 IN THAT PAPER DEALT WITH PHYSICAL SITES OR INSTALLATIONS; POINT 4 DEALT WITH A SPECIFIC EXISTING ITEM; AND POINT 5 DEALT WITH MATTERS RELATING NEITHER TO INSTALLATIONS NOR TO OPERATIONS. TURKISH CHAIRMAN SUGGESTED THAT JOINT OPERATIONS AND USE CLAUSE MIGHT FIT IN ARTICLE 6 ON NATURE. TURKS RESERVED MAKING DEFINITIVE RESPONSE UNTIL NEXT IA MEETING.

5. ARTICLE 9: U.S. PRESENTED TURKS WITH COUNTER PROPOSAL
IN FORM OF REDRAFT OF ENTIRE ARTICLE AND ITS AGREED MINUTE (ON
INSPECTION CRYPTO AREAS). QUOTE THE EXTENT OF THE
COMMUNICATIONS-ELECTRONICS COOPERATION ENVISAGED IN THIS
IMPLEMENTING AGREEMENT INCLUDES PERMISSION FOR THE GOVERNMENT
OF THE UNITED STATES TO ESTABLISH, MAINTAIN AND OPERATE IN TURKEY
THOSE TYPES OF COMMUNICATIONS-ELECTRONICS INSTALLATIONS PROVIDED
FOR HEREIN AND DESCRIBED IN MORE DETAIL IN SEPARATE ANNEXES
HERETO. THE EXTENT OF COMMUNICATIONS-ELECTRONICS COOPERATION
ALSO INCLUDES THE FOLLOWING:

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ACTION NEA-12

INFO OCT-01 ISO-00 CIAE-00 EUR-25 PM-07 INR-10 L-03 PA-04

RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 SS-20

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TO SECSTATE WASHDC 3679

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A) THE INSTALLATIONS AND FACILITIES LISTED IN THIS AGREEMENT ARE,
IN PRINCIPLE, SUBJECT TO THE INSPECTION OF THE COMPETENT
AUTHORITY OF THE GOVERNMENT OF THE REPUBLIC OF TURKEY. THE
NUMBER, RANK AND TITLE OF TURKISH AND UNITED STATES MILITARY
AND CIVILIAN PERSONNEL WHOSE ADMITTANCE TO THE COMMON
DEFENSE INSTALLATION NECESSARY FOR THE PERFORMANCE OF
THEIR OFFICIAL DUTIES SHALL BE DESIGNATED BY THE COMPETENT
AUTHORITIES OF THEIR RESPECTIVE GOVERNMENTS. AS FOR THE
INSPECTION OF CRYPTOGRAPHIC EQUIPMENT AND MATERIAL, THE

COMMON NATO RULES AND REGULATIONS RELATING THERE SHALL APPLY.

AGREED MINUTE- THE INSPECTIONS IN QUESTION WILL BE MADE ON THE BASIS OF MUTUALLY SATISFACTORY ADMINISTRATIVE ARRANGEMENTS BETWEEN THE COMPETENT AUTHORITIES OF THE PARTIES. AS FOR VISITING CERTAIN AREAS RESERVED FOR CRYPTO EQUIPMENT AND MATERIALS WITHIN COMMON DEFENSE INSTALLATIONS, THE PARTIES SHALL RESPECT EACH OTHER'S NATIONAL RULES AND REGULATIONS. END AGREED MINUTE

B) SECURITY MEASURES AS PROVIDED IN THE TURKISH AND U.S.

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GARRISON COMMANDERS IMPLEMENTING AGREEMENT.

C) EACH PARTY WILL TAKE ALL PRACTICABLE MEASURES TO ELIMINATE ANY INTERFERENCE CAUSED BY THEIR ACTIVITIES WITH ACTIVITIES OF OTHER LOCAL INSTALLATIONS. PROBLEMS CAUSED BY INTERFERENCE WILL BE HANDLED BY TGS AND JUSMMAT. THE COMMUNICATIONS-ELECTRONICS ACTIVITIES OF THE COMMON DEFENSE INSTALLATIONS SHOULD NOT INTERFERE WITH THE ACTIVITIES OF OTHER EXISTING TURKISH AND NATO COMMUNICATIONS-ELECTRONICS ACTIVITIES. SHOULD INTERFERENCE OCCUR, U.S. WILL TAKE ALL NECESSARY MEASURES TO ELIMINATE SUCH INTERFERENCE. SHOULD HARMFUL FREQUENCY INTERFERENCE OCCUR AS A RESULT OF MODERNIZATION, STREAMLINING AND CHANGES IN COMMON DEFENSE COMMUNICATIONS-ELECTRONICS INSTALLATIONS AND OPERATIONS IN ACCORDANCE WITH THE PERTINENT ARTICLES OF THIS AGREEMENT, ALL EXISTING NATO AND TURKISH COMMUNICATIONS INSTALLATIONS AND SYSTEMS WILL BE GIVEN PRIORITY FOR CONTINUING THEIR ACTIVITIES UNTIL A FINAL SOLUTION IS FOUND ON SUCH HARMFUL INTERFERENCES. IN CASE THE HARMFUL INTERFERENCE BETWEEN COMMON DEFENSE INSTALLATIONS AND EXISTING TURKISH AND NATO INSTALLATIONS AND SYSTEMS CANNOT BE ELIMINATED THROUGH THE MEASURES TO BE TAKEN, THE LOCATION OF THE COMMON DEFENSE INSTALLATION WILL BE CHANGED OR ITS INTERFERING ACTIVITY WILL BE ENDED.

D) IN THOSE SYSTEMS WHICH HAVE CIRCUITS ALLOCATED TO THE TURKISH ARMED FORCES, U.S. TERMINAL ENDS WILL BE OPERATED BY THE U.S. FORCES, AND THE TURKISH TERMINAL ENDS BY THE TURKISH FORCES. TO INSURE CONTINUOUS OPERATION OF THESE CIRCUITS, A COMMITTEE COMPOSED OF PERSONNEL DESIGNATED BY TGS AND JUSMMAT WILL BE FORMED TO MONITOR MAINTENANCE AND OPERATION PROCEDURES AND TO SOLVE PROBLEMS. THE CIRCUITS MADE AVAILABLE TO THE TURKISH ARMED FORCES WILL BE MAINTAINED AT AN OPERATIONAL QUALITY AND AVAILABILITY LEVEL EQUAL TO THE U.S. CIRCUITS.

E) IN CASES OF MODERNIZATION OF AN/TRC RADIO FACILITIES AT COMMUNICATIONS-ELECTRONICS COMMON DEFENSE INSTALLATIONS, THE TERMINAL EQUIPMENT, SUPPLIED BY THE U.S. AND PROPERTY OF THE TURKISH GOVERNMENT, SERVICING THE TGS AND TAF, WILL

NOT BE RENDERED UNUSABLE OR DEGRADED IN CAPABILITY BY SUCH
MODERNIZATION. THE TERM "TERMINAL EQUIPMENT" AS USED
HEREIN INCLUDES THE LINDS RELATED TO THE COMMUNICATIONS-
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ELECTRONICS SERVICES FROM THE TECHNICAL CONTRO POINTS OF THE
U.S. INSTALLATIONS AND SYSTEMS EXTENDED TO THE INSTALLATIONS
AND UNITS OF THE TURKISH ARMED FORCES AS DESCRIBED IN
ANNEX..... UNQUOTE

6. U.S. POINTED OUT MINOR CHANGES FROM TURKISH DRAFT
IN FIRST PARA AND SUBPARA A) WHICH WERE TO BRING TEXT MORE
INTO ACCORD WITH 1971 TEXT OF DCA; THESE MINOR CHANGES WERE:
A)"THOSE TYPES OF COMMUNICATIONS-ELECTRONIC INSTALLATIONS"
(MID PARA) VICE "THE"; B) "DESCRIBES" VICE "DEFINED" (FOR CLARITY)
IN PHRASE, "AND DESCRIBED IN DETAIL IN SEPARATE ANNEXEX HERETO.";
C) INSERTION WORD, "ALSO" IN FINAL LINE FIRST PARA (WHICH TURKS
HAD DROPPED) D) PLACEMENT OF WORDS "IN PRINCIPLE" SET OFF BY
COMMAS AFTER WORD "ARE", RATHER THAN BEFORE IT AS IN TURKISH
TEXT.

7. SUBPARA C) HAD BEEN REDRAFTED TO PRESERVE AS MUCH AS
POSSIBLE TURKISH LANGUAGE WHILE MAKING CLEAR THAT CDIS
SHOULD NOT HAVE TO SHUT DOWN OR MOVE IF A NEW RADIO OF TV
STATION OPENS UP NEAR THEM. U.S. POINTED OUT THAT NORMALLY,
TECHNICIANS WERE QUICKLY ABLE TO RESOLVE INTERFERENCE PROBLEMS,
BUT IN PERSISTENT CASES, IT SHOULD ONLY BE EXISTING TURKISH
AND NATO MILITARY INSTALLATIONS WHICH HAVE PRIORITY OF
OPERATIONS OVER CDIS.

8. SUBPARA D), WE NOTED, HAD LIKEWISE BEEN REDRAFTED
TO PRESERVE AS MUCH OF THE TURKISH LANGUAGE AS POSSIBLE
WHILE MORE CLEARLY DEFINING RESPONSIBILITIES OF THE JUSMMAT-
TGS PROBLEM-SOLVING COMMITTEE. THIS COMMITTEE WOULD
MONITOR OPERATIONS AND MAINTENANCE FOR PURPOSE OF PROBLEM-
SOLVING BUT WOULD NOT RUN ENTIRE SYSTEM.

9. SUBPARA E) HAD BEEN REDRAFTED TO PROTECT TURKISH
INTERESTS BY EXCLUDING POSSIBILITY THAT U.S. MODERNIZATION
WOULD RENDER TURKISH EQUIPMENT UNUSABLE. GRAMMAR OF U.S. DRAFT ALSO
SHOULD BE UNDERSTOOD AS MEANING THAT U.S.-FURNISHED EQUIPMENT
THAT HAD ALREADY BEEN SUPPLIED BY
THE U.S., BUT NOT TO ANY COMMITMENT TO PROVIDE EQUIPMENT IN FUTURE.

10. U.S. CHAIRMAN POINTED OUT THAT U.S. TEXT DID NOT CONTAIN
SUBPARAGRPHS F) AND G) OF 1973 PAPER. SUBPARA F), ON
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FREQUENCY ALLOCATION, WOULD NOT BE NEEDED IF TURKS ACCEPTED A PROPOSAL FOR DELETION CERTAIN WORDS IN ARTICLE 6 ("ON APPROVED FREQUENCIES AND NETWORKS"). IF TURKS DID NOT ACCEPT DELETION WHEN ARTICLE 6 TAKEN UP, THEN U.S. WOULD PROPOSE THAT SUBPARA F) (1973 DRAFT) BE RE-INCLUDED IN ARTICLE 8. SUBPARA G) ON PREFERENTIAL RATES, SHOULD REALLY STILL BE INCLUDED IN ARTICLE 9; ONLY RASON WHY U.S. AS CONCESSION WAS WILLING TO DROP IT WAS BECAUSE SUCH RATES ARE IN PRACTICE ALWAYS NEGOTIATED WITH PTT (TURKISH POSTAL AND TELEPHONE/TELEGRAPH AGENCY) EVEN FOR TGS. SUBPARA G) HAD BEEN DERIVED FROM THE 1957 E&E TECHNICAL ARRANGEMENT WHICH PROVIDED FOR PREFERENTIAL RATES. U.S. NONETHELESS SUGGESTED PARA G) BE INCLUDED, IF ONLY FOR APPEARANCE SAKE, AS GOOD WILL GESTURE BY TURKISH SIDE.

11. TURKISH CHAIRMAN EXPRESSED APPRECIATION FOR U.S.
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